| COMMITTEE          | Education & Children's Services Committee |
|--------------------|---|
| DATE               | 20 February 2024                          |
| EXEMPT             | No  |
| CONFIDENTIAL       | No  |
| REPORT TITLE       | Collaborative Improvement Report          |
| REPORT NUMBER      | CFS/24/048                                |
| DIRECTOR           | Eleanor Sheppard                          |
| CHIEF OFFICER      | Shona Milne                               |
| REPORT AUTHOR      | Shona Milne                               |
| TERMS OF REFERENCE | 1.1.1                                     |

#### 1. PURPOSE OF REPORT

1.1 The Education service participated in a Collaborative Improvement Review in November 2023. This report outlines the process of a Collaborative Improvement Review and presents the outcome of this peer review model.

#### 2. **RECOMMENDATIONS**

That the Committee:-

- 2.1 note the Collaborative Improvement Review report; and
- 2.2 instruct the Chief Education Officer to keep Committee sighted on national developments around Collaborative Improvement models which impact the remit of the Education and Children's Services Committee.

### 3. CURRENT SITUATION

- 3.1 Based on the recommendations from the 2015 OECD report, the Education Reform Joint Agreement published in June 2018, had one of its key principles as 'effective system-wide improvement requires strong leadership, collaborative working and clarity of purpose at all layers of the system school, local, regional and national.' To take this forward ADES (the Association of Directors of Education in Scotland) and Education Scotland have developed a Collaborative Improvement (CI) model.
- 3.2 The model is resourced by an ADES Officer acting as coordinator. The coordinator secures the release of senior colleagues from some of Scotland's 32 Local Authorities whilst Education Scotland identify a team of Inspectors and Officers to join a peer review team. Over the Collaborative Improvement visit the team work with the host Local Authority to explore a key question of the host Local Authority's choosing. In real terms, CI enables an individual Local Authority to identify an area for further exploration based on their own self-evaluation and then benefit from an objective 3 day peer assessment of what is working well and what may require further focus.
- 3.3 Given the variation in Early Learning and Childcare inspection outcomes, the education service chose to focus the three day peer assessment on our

approach to supporting improved quality of Early Learning and Childcare. The service was keen to explore if there was anything further that could be done to accelerate improvement.

3.4 The Interim Chief Education Officer a Quality Improvement Manager (Primary) and the Service Manager Early years worked together to identify the key question to be explored during the three day peer assessment. Following engagement with members of the Collaborative Improvement Team, "To what extent does our engagement with ELC managers/leaders empower staff at all levels to improve outcomes for children and their families?" was agreed as the question to form the basis of the review.

#### Activity During the Visit

- 3.5 Prior to the visit all members of the team were sent copies of our Quality Improvement Framework to review along with recent Care Inspectorate gradings to provide a context for the review.
- 3.6 The visiting team consisted of 2 Attainment Advisors, an Inspector with ELC experience, 3 peer local authority representatives, the Education Scotland lead for Early Years and a senior Officer from ADES. Following an input from Aberdeen City Council officers to set the context, the team spent time speaking to focus groups of staff and had the opportunity to visit a number of ELC settings to spend time in the playrooms and speak to families.
- 3.7 The Collaborative Improvement Team (CIT) found staff to be open and honest in their focus groups, sharing what they felt worked well and what they felt could be improved locally in their own settings and across the sector.
- 3.8 The CIT noted the enthusiasm of staff teams and were impressed by the number of staff keen to describe and share best practice. They commented on the positive impact of recent sharing and training events and the plans to create more opportunities for practitioners from different settings to come together. The final report, which provides a comprehensive summary of learning from the peer review visit, is available in Appendix A.
- 3.9 In general terms, the peer review process validated the approach being taken to improve quality across Aberdeen City. The CIT noted that the implementation of 1140 had been tightly controlled due to the restrictions in place at the time and that this had inadvertently built an over reliance on the central team and in particular Locality Leads. The visits to ELC settings allowed the CIT to experience the variability across the authority and identify settings who were finding solutions and improving independently of the central team and those with an overreliance on Locality Leads. The CIT prompted the team to consider some further actions that could be utilised to build more independence. Suggestions include introducing mandatory training for all registered managers, streamlining communication to all ELC staff, and the establishment of ELC working groups to progress developments particularly in literacy and numeracy. An action plan with anticipated timelines for delivery of the suggested next steps is contained in Appendix B.
- 3.10 The CIT noted that the new national framework could provide a further opportunity to review roles and responsibilities within settings and the local authority.

3.11 The service welcomed the opportunity to participate in the collaborative improvement process. It was helpful to have our self-evaluation validated by peers and take the time to review the arrangements in place to support improvement in ELC.

#### Further National collaborative models

- 3.12 Considerable work is on-going nationally to look at how collaborative improvement models can add more value than traditional scrutiny models following the successfully role out of the ADES Collaborative Improvement Model. As a result, a developing framework for Education Authority inspections is likely to follow a collaborative improvement approach. It is proposed that the Chief Education Officer keep Committee sighted on developments in this area.
- 3.13 Self-evaluation remains important for all Local Authority clusters and functions. Aberdeen City Council is currently making use of Improvement Service selfevaluation tools to support an evaluation of Corporate Boards. This collaboration with the Improvement Service will ensure that we continue to improve our approaches to managing performance and risk based on a robust evaluation of the impact of current approaches and will help us benefit from fresh perspectives and external peer challenge.
- 3.14 COSLA and the Improvement Service are committed to collaborative improvement models and are currently exploring how to establish further models to empower and enable Local Authorities and partners to accelerate improvement and learn from each other. The Interim Director Children and Families continues to monitor these developments closely to ensure that the Local Authority is well placed to positively respond.

#### 4. FINANCIAL IMPLICATIONS

4.1 There are no financial implications arising from this report. The costs of the Collaborative Improvement Visit were met from established budgets.

#### 5. LEGAL IMPLICATIONS

5.1 Having regard to the Collaborative Improvement Team feedback will assist the Council discharge its statutory duties under Education legislation more effectively.

#### 6. ENVIRONMENTAL IMPLICATIONS

6.1 No risks have been identified

| Category                 | Risks   | Primary<br>Controls/Control<br>Actions to achieve<br>Target Risk Level  | *Target<br>Risk Level<br>(L, M or H)<br>*taking into<br>account<br>controls/control<br>actions | *Does<br>Target<br>Risk<br>Level<br>Match<br>Appetite<br>Set? |
|--------------------------|---|---|--|---|
| Strategic<br>Risk        | Risk of not<br>improving<br>outcomes for<br>children in ELC .                             | Quality Improvement<br>Framework in place<br>and the approach to<br>quality improvement<br>has been validated<br>through the<br>Collaborative<br>Improvement<br>approach.                                   | L  | Yes   |
| Compliance               | Risk of not<br>complying with<br>national<br>guidance                                     | Approaches being<br>used to support<br>improvement are<br>aligned to national<br>guidance.  | L  | Yes   |
| Operational              | Risk that<br>improvement<br>work does not<br>lead to improved<br>outcomes for<br>learners | There is clear<br>evidence that<br>providing high quality<br>services will help<br>improve outcomes<br>for children.<br>Documentation and<br>approaches are<br>aligned with national<br>quality frameworks. | L  | Yes   |
| Financial                | No risks<br>identified  |   |  |   |
| Reputational             | quality of<br>provision will<br>present a<br>reputational risk<br>to the Council          | Evidence that current<br>approaches are<br>realising an<br>improvement in<br>quality  | L  | Yes   |
| Environment<br>/ Climate | No risks<br>identified  |   |  |   |

# 8. OUTCOMES

| COUNCIL DELIVERY PLAN                     |  |
|---|--|
|   | Impact of Report   |
| Aberdeen City Council<br>Policy Statement |  |
|   | This report will help the service ensure that high quality services are made available to children, high |

| Commit to closing the attainment gap in education         | quality services are most likely to help close the poverty attainment gap.                              |  |
|---|---|--|
| while working with partners                               | porony ananinoni gapi   |  |
| across the city.  |   |  |
|   |   |  |
|   |   |  |
| Aberdeen Cit  | Aberdeen City Local Outcome Improvement Plan  |  |
|   |   |  |
|   |   |  |
| Prosperous People - 95%                                   | Engagement with the Collaborative Improvement   |  |
| of all our children, including                            | Review team has provided Officers with the  |  |
| those living in our priority neighbourhoods, will sustain | opportunity to reflect on current approaches to<br>quality improvement and gain from the insights of th |  |
| a positive destination upon                               | various members of the review team.   |  |
| leaving school by 2026                                    |   |  |
|   |   |  |
| Regional and City   |   |  |
| Strategies  |   |  |
|   | Engagement with Collaborative Improvement Team  |  |
| Prevention Strategy                                       | is fully aligned to the city prevention strategy. Work  |  |
|   | to address poverty and improvement in the   |  |
| Children's Services Plan                                  | Children's services plan, the Child Poverty Action  |  |
|   | Plan and the National Improvement Framework Plan  |  |
| National Improvement                                      | is also supported through external scrutiny.  |  |
| Framework Plan  |   |  |

## 9. IMPACT ASSESSMENTS

| Assessment             | Outcome                                  |
|------------------------|--|
| Integrated Impact      | A Stage 1 Assessment has been completed. |
| Assessment             |  |
| Data Protection Impact | Not required                             |
| Assessment             |  |
| Other                  | No                                       |

## 10. BACKGROUND PAPERS

None

### 11. APPENDICES

Appendix A Collaborative Improvement Report Appendix B Collaborative Improvement Action Plan

# 12. REPORT AUTHOR CONTACT DETAILS

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